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Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 INR-05 PM-03 NEA-06

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USMISSION NATO

C O N F I D E N T I A L GENEVA 7382

LIMDIS

NOFORN

E.O. 11652: GDS
TAGS: CSCE, PFOR, XG
SUBJECT: CSCE: ITALIAN ANALYSIS OF MALTESE PROPOSAL

REF: GENEVA 7373

1. AS INDICATED REFTEL, WE TRANSMIT BELOW OUR INFORMAL TRANSLATION OF KEY EXCERPT FROM ITALIAN ANALYSIS OF MALTESE PROPOSAL FOR, INTER ALIA, A MEDITERRANEAN MONITORING COMMITTEE.

2. BEGIN EXCERPT FROM TEXT:
(3) DIFFERENCES BETWEEN THE POSSIBILITIES FOR MALTESE INITIATIVES AT MPT AND AT STAGE II.
(A) IN CONSIDERING THE ROLE THAT THE MALTESE PROPOSAL COULD HAVE IN CSCE STAGE II, A COMPARISON SHOULD BE MADE WITH THE MALTESE INITIATIVE WITH REGARD TO CSCE PARTICIPANTS, WHICH HELD UP FINALIZATION OF THE MPTS IN HELSINKI.
(B) HOWEVER, A FUNDAMENTAL DIFFERENCE EXISTS BETWEEN THE TWO SITUATIONS:
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CONSENSUS ON THE FINAL RECOMMENDATIONS IN HELSINKI

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RELATED TO THE DEFINITION OF THE FRAMEWORK AND CONTENT
OF A CONFERENCE WHICH HAD TO BE SET IN TRAIN AND WHICH
THUS WAS OPEN TO ALL POSSIBILITIES. STAGE II ON THE
OTHER HAND IS GUIDED BY THE AGENDA AND THE MANDATE
APPROVED BY MINISTERS AT STAGE I. THESE CONSTITUTE
A FORMAL LIMITATION FOR FITTING THE MALTESE PROPOSAL
INTO THE FRAMEWORK OF THE FINAL ACTS OF THE CONFERENCE.
(C) AT THE SAME TIME THE INTRODUCTORY CONSIJERA-
TIONS OF THE MALTESE PAPER CONTAIN A NEGATIVE JUDGMENT
ON THE CONCRETE UTILITY OF THE DOCUMENTS BEING
ELABORATED IN GENEVA FOR THE IMPROVEMENT OF SECURITY
IN EUROPE, NOTABLY FOR THE SMALLEST, UNARMED STATES.
THESE CONSIDERATIONS COULD MOTIVATE AN EVENTUAL MALTESE
REFUSAL OF CONSENSUS ON THE FINAL RESULTS OF STAGE II.
SUCH A POSSIBLE REFUSAL SHOULD BE INTERPRETED IN
RELATION TO POSSIBLE CONCESSIONS THAT COULD BE MADE
IN EXCHANGE FOR MALTESE ACQUIESCENCE IN THE FINAL
CONSENSUS.
(4) POSSIBLE OBJECTIVES OF THE MALTESE PROPOSAL.
(A) THE COUNTER-CONCESSIONS TOWARD WHICH THE
MALTESE INITIATIVE MAY AIM CAN BE IDENTIFIED WITHIN A
GROUP OF QUESTIONS WHICH THE WORKING BODIES OF THE
CONFERENCE SHOULD EXAMINE, NOTABLY:
(I) ACCEPTANCE OF PARAGRAPH 8 OF THE CYPRUS/MALTA/
YUGOSLAV DRAFT DECLARATION ON THE MEDITERRANEAN, ACCORD-
ING TO WHICH CSCE FOLLOW-UP SHOULD PROVIDE ADEQUATE
MEANS FOR "REGULARIZING THE CONTACTS AND DIALOGUE WITH
THE NON-PARTICIPATING MEDITERRANEAN COUNTRIES;"
(II) THIS PROPOSAL COULD BE TRANSLATED DIRECTLY
INTO A CORRESPONDING PARAGRAPH IN THE RESOLUTION ON
FOLLOW-UP, OR INDIRECTLY BY INTRODUCING THIS QUESTION
IN THE AGENDA AND THE COMPETENCES OF THE ORGANS OR
THE MEETINGS FORESEEN IN THE FRAMEWORK OF FOLLOW-UP;
(III) INVITATION OF THE MINISTERS OF THE NON-
PARTICIPATING MEDITERRANEAN COUNTRIES TO STAGE III OF
THE CSCE.
(5) ATTITUDE OF ARAB COUNTRIES.
THE MALTESE INITIATIVE AT MPT WAS MANEUVERED BY TWO
ARAB MEDITERRANEAN COUNTRIES (ALGERIA AND TUNISIA).
IT DOES NOT FOLLOW THAT THE MALTESE PROPOSAL OF
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SEPTEMBER 11 WAS WORKED OUT WITH THE ARAB COUNTRIES.
CERTAIN OF THESE--NOTABLY ALGERIA--ASKED ONLY FOR A
MORE REGULAR ASSOCIATION OF THE NON-PARTICIPATING
MEDITERRANEAN COUNTRIES WITH THE POSSIBLE FOLLOW-UP
TO CSCE, IN RELATION TO THE CONTRIBUTION ACCEPTED AT
STAGE II, WHICH--IN THEIR OPINION--WAS TOO MARGINAL
AND CONTINGENTIN CHARACTER.
(6) TACTICAL QUESTIONS.

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(A) AT THE MEETING OF THE COORDINATING COMMITTEE OF OCTOBER 31 SEVERAL WESTERN DELEGATIONS COMMENTED ON THE MALTESE DOCUMENT IN THE SENSE OF EXPRESSING A FAVORABLE UNDERSTANDING OF ITS UNDERLYING MOTIVATION; BUT AT THE SAME TIME INDICATING THAT THE CONCRETE PROPOSALS WHICH IT CONTAINS ARE OUTSIDE THE FRAMEWORK OF THE CONFERENCE AND ITS AGENDA.

(B) IN THIS SAME SENSE, THE DISCUSSION OF THE MALTESE DRAFT SHOULD BE LEFT AT THE LEVEL OF THE COORDINATING COMMITTEE, SINCE SUBMITTING IT TO BARGAINING IN A SUBSIDIARY WORKING ORGAN WOULD BE EQUIVALENT TO ACCEPTING ITS ADMISSIBILITY FOR DISCUSSION, AND TO IMMEDIATELY IDENTIFYING THE SUBSTANTIVE COUNTER-CONCESSIONS IN THE COURSE OF DRAFTING, NOTABLY THOSE WITHIN THE DECLARATION ON THE MEDITERRANEAN AND CSCE FOLLOW-UP (SEE POINT 4 ABOVE). END TEXT.DALE

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